

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED AUGUST 31, 2025

BOLINGER, SEGARS, GILBERT & MOSS, L.L.P.
CERTIFIED PUBLIC ACCOUNTANTS
LUBBOCK, TEXAS

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED AUGUST 31, 2025

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

**ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED AUGUST 31, 2025**

TABLE OF CONTENTS (CONTINUED)

	<u>Page</u>	<u>Exhibit</u>
CERTIFICATE OF BOARD		
FINANCIAL SECTION		
<u>Independent Auditor's Report</u>		
Unmodified Opinions on the Basic Financial Statements	1	
Management's Discussion and Analysis (Required Supplementary Information)	4	
<u>Basic Financial Statements</u>		
Government-Wide Financial Statements		
Statement of Net Position.....	10	A-1
Statement of Activities.....	11	B-1
Governmental Fund Financial Statements		
Balance Sheet.....	12	C-1
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position.....	13	C-2
Statement of Revenues, Expenditures, and Changes in Fund Balances	14	C-3
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities.....	15	C-4
Fiduciary Fund Financial Statements		
Statement of Fiduciary Net Position	16	E-1
Statement of Changes in Fiduciary Net Position	17	E-2
Notes to the Financial Statements	18	
<u>Required Supplementary Information</u>		
Budgetary Comparison Schedule – General Fund	46	G-1
Schedules of the District's Proportionate Share of the Net Pension Liability	47	G-2
Schedules of District Contributions for Pensions.....	48	G-3
Schedules of the District's Proportionate Share of the Net OPEB Liability	49	G-4
Schedules of District Contributions for Other Post-Employment Benefits	50	G-5
Notes to Required Supplementary Information.....	51	

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

**ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED AUGUST 31, 2025**

TABLE OF CONTENTS (CONCLUDED)

	<u>Page</u>	<u>Exhibit</u>
<u>Supplementary Information</u>		
Nonmajor Governmental Funds		
Combining Balance Sheet.....	52	H-1
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	53	H-2
<u>Other Information</u>		
Required Texas Education Agency Schedules		
Schedule of Delinquent Taxes Receivable	55	J-1
Budgetary Comparison Schedule – Debt Service Fund.....	56	J-3
State Compensatory Education and Bilingual Education Program Expenditures	57	J-4
 OVERALL COMPLIANCE AND INTERNAL CONTROL SECTION		
Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	58	
Schedule of State Findings and Questioned Costs	60	

CERTIFICATE OF BOARD

Sands Consolidated Independent
School District

Name of School District

Dawson
County

058-909
Co. - Dist. Number

We, the undersigned, certify that the attached annual financial reports of the above-named school district were reviewed and (check one) _____ approved _____ disapproved for the year ended August 31, 2025, at a meeting of the Board of Trustees of such school district on the 19th day of November, 2025.

Signature of Board Secretary

Signature of Board President

If the Board of Trustees disapproved of the Auditor's Report, the reason(s) for disapproving it is (are):
(attach list as necessary)

FINANCIAL SECTION

BOLINGER, SEGARS, GILBERT & MOSS, L.L.P.

CERTIFIED PUBLIC ACCOUNTANTS

PHONE: (806) 747-3806

FAX: (806) 747-3815

8215 NASHVILLE AVENUE

LUBBOCK, TEXAS 79423-1954

Independent Auditor's Report

UNMODIFIED OPINIONS ON THE BASIC FINANCIAL STATEMENTS

Board of School Trustees
Sands Consolidated Independent School District
Ackerly, Texas

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Sands Consolidated Independent School District (the District), as of and for the year ended August 31, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Sands Consolidated Independent School District, as of August 31, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America (GAAP).

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with GAAP, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

GAAP requires that the management's discussion and analysis on pages 4-9, budgetary comparison information on page 46, and the pension and other post-employment benefit (OPEB) related information on pages 47-51 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining non-major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining non-major fund financial statements are fairly stated, in all material aspects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the required Texas Education Agency (TEA) schedules but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 10, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Bolinger, Segars, Gilbert & Moss LLP

Certified Public Accountants

Lubbock, Texas

November 10, 2025

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS

INTRODUCTION

Our discussion and analysis of the Sands Consolidated Independent School District's (the District) financial performance provides an overview of the District's financial performance for the year ended August 31, 2025. It should be read in conjunction with the District's Basic Financial Statements and Independent Auditor's Report.

The Management's Discussion and Analysis (MD&A) is an element of the financial reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*.

FINANCIAL HIGHLIGHTS

- The net position of the District increased by \$9,365,919 or 19.96%. The District's statement of activities showed total revenues were \$38,702,997 and expenses totaled \$29,337,078.
- The District ended the year, August 31, 2025, with total net position of \$56,299,548 and unrestricted net position of \$24,606,788. The balance of cash and investments at August 31, 2025, was \$69,105,202, which does not include the fiduciary cash and investment accounts since these funds are not for District operations.
- Total general fund expenditures were \$22,809,021 for the year ended August 31, 2025, and this compares with general fund expenditures of \$31,954,432 for the year ended August 31, 2024. This decrease is due to significant decreases in State recapture payments and less capital outlay in current year.
- The District's total revenues on the fund financial statements decreased from \$52,203,907 in 2023-24 to \$38,847,267 in 2024-25. The decrease is primarily attributable to lower property and mineral value assessments, which resulted in reduced property tax collections.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the District as a whole, and then proceed to provide an increasingly detailed look at specific financial activities.

The government-wide financial statements include the Statement of Net Position and the Statement of Activities. These provide information about the activities of the District as a whole and present a longer-term view of the District's property and debt obligations and other financial matters. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.

Fund financial statements report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds. For governmental activities, these statements tell how services were financed in the short-term as well as what resources remain for future spending. They reflect the flow of current financial resources, and supply the basis for tax levies and the appropriations budget. The fiduciary statements provide financial information about activities for which the District acts solely as a trustee.

The notes to the financial statements provide narrative explanations and additional data needed for full disclosure in the government-wide statements and the fund financial statements.

The combining statements for nonmajor funds contain information about the District's individual nonmajor funds.

The section labeled Required Texas Education Agency Schedules contains data used by monitoring or regulatory agencies for assurance that the District is using funds supplied in compliance with the terms of grants.

Reporting the District as a Whole

Government-Wide Financial Statements

The analysis of the District's overall financial condition and operations is presented in the Statement of Net Position and the Statement of Activities. Its primary purpose is to show whether the District is better off or worse off as a result of the year's activities. The Statement of Net Position includes all the District's assets and liabilities at the end of the year while the Statement of Activities includes all the revenues and expenses generated by the District's operations during the year. These statements apply the accrual basis of accounting which is the basis used by private sector companies.

All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. The District's revenues are divided into those provided by outside parties who share the costs of some programs, such as tuition received from students from outside the district and grants provided by the U.S. Department of Education to assist children with disabilities or from disadvantaged backgrounds (program revenues), and revenues provided by the taxpayers or by the Texas Education Agency (TEA) in equalization funding processes (general revenues). All the District's assets are reported whether they serve the current year or future years. Liabilities are considered regardless of whether they must be paid in the current or future years.

These two statements report the District's net position and changes in them. The District's net position (the difference between assets and liabilities) provide one measure of the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. To fully assess the overall health of the District, however, you should consider nonfinancial factors as well, such as changes in the District's average daily attendance or its property tax base and the condition of the District's facilities.

In the Statement of Net Position and the Statement of Activities, the District is reporting its governmental activities. The District currently has no business-type activities or component units as defined in the GASB Statement No. 34.

- Governmental activities – All of the District's basic services are reported here, including the instruction, counseling, co-curricular activities, food services, transportation, maintenance, community services, and general administration. Property taxes, tuition, fees, and state and federal grants finance most of these activities.

Reporting the District's Most Significant Funds

Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds—not the District as a whole. Laws and contracts require the District to establish some funds, such as grants received from the U.S. Department of Education through TEA. The District's administration establishes many other funds to help it control and manage money for particular purposes.

The District's two fund types, governmental and fiduciary, use different accounting approaches.

- Governmental funds – Most of the District's basic services are included in governmental funds. These use modified accrual accounting (a method that measures the receipt and disbursement of cash and all other financial assets that can be readily converted to cash) and report balances that are available for future spending. The governmental fund statements provide a detailed short-term view of the District's general operations and the basic services it provides. We describe the differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliation schedules following the fund financial statements.

· Fiduciary funds – The District is the trustee, or fiduciary, for money raised by student activities. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes, and by those to whom the assets belong. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Our analysis focuses on the net position (Table I) and changes in net position (Table II) of the District's governmental activities.

Table I
Sands Consolidated Independent School District
Net Position
August 31, 2025 and 2024

	August 31,	
	2025	2024
Cash and Temporary Investments	\$ 69,105,202	\$ 101,466,873
Receivables	1,853,157	1,853,924
Capital Assets	80,131,978	36,452,071
Total Assets	<u>\$ 151,090,337</u>	<u>\$ 139,772,868</u>
Deferred Outflows of Resources	\$ 721,068	\$ 845,433
Total Deferred Outflows	<u>\$ 721,068</u>	<u>\$ 845,433</u>
Current Liabilities	\$ 8,330,016	\$ 7,178,875
Long-Term Liabilities	86,462,305	85,578,882
Total Liabilities	<u>\$ 94,792,321</u>	<u>\$ 92,757,757</u>
Deferred Inflows of Resources	\$ 719,536	\$ 926,915
Total Deferred Inflows	<u>\$ 719,536</u>	<u>\$ 926,915</u>
Net Position		
Net Investment in Capital Assets	\$ 18,346,002	\$ 14,832,673
Restricted for Debt Service	13,346,758	8,997,185
Unrestricted	24,606,788	23,103,771
Total Net Position	<u><u>\$ 56,299,548</u></u>	<u><u>\$ 46,933,629</u></u>

Changes in Net Position

The District's net position increased during the year ended August 31, 2025. The net position increased by \$9,365,919 (See Table II). Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements – increased \$1,503,017 from \$23,103,771 in 2024 to \$24,606,788 in 2025. This increase is attributable to decreases in state recapture payments offset by decreases in property values.

Table II
Sands Consolidated Independent School District
Changes in Net Position
For the Years Ended August 31, 2025 and 2024

	August 31,	
	2025	2024
Revenues:		
Program Revenues:		
Charges For Services	\$ 64,354	\$ 70,788
Operating Grants and Contributions	413,011	523,217
General Revenues:		
Maintenance and Operations Taxes	23,959,099	32,514,274
Debt Service Taxes	9,290,775	12,538,594
State Formula Aid	141,890	96,328
Investment Earnings	4,033,131	6,617,390
Miscellaneous	800,737	45,821
Total Revenue	<u>\$ 38,702,997</u>	<u>\$ 52,406,412</u>
Expenses:		
Instruction and Instructional-Related Services	\$ 2,716,003	\$ 2,564,744
Instructional and School Leadership	289,320	280,455
Student Support Services	69,396	66,515
Student Transportation	223,715	282,888
Food Services	299,504	278,921
Extracurricular Activities	566,209	433,786
General Administration	418,739	400,888
Facilities Maintenance and Operations	1,034,058	1,083,366
Security, Data Processing, and Community Services	291,740	288,947
Debt Service	5,827,287	3,272,475
Contracted Instructional Services Between Schools	17,372,052	25,565,995
Other Intergovernmental Charges	229,055	257,344
Total Expenses	<u>\$ 29,337,078</u>	<u>\$ 34,776,324</u>
Change in Net Position	<u>\$ 9,365,919</u>	<u>\$ 17,630,088</u>

The District's total revenues decreased from \$52,406,412 in fiscal year 2024 to \$38,702,997 in 2025, a decrease of \$13,703,415. This decrease was primarily the result of reduced property and mineral valuations, which led to lower property tax collections. The total expenses of the District decreased by \$5,439,246 from \$34,776,324 in fiscal year 2024 to \$29,337,078 in fiscal year 2025. This decrease is mainly attributable to decreases in State recapture payments due to decreases in the assessed property values.

Other factors impacting the District's financial position include the following:

- The District's total property tax rate remained unchanged at \$0.9296 per 100 dollars of valuation. The District's tax rates in 2025 were an M&O rate of \$0.6696 and an I&S rate of \$0.2600. The District's appraised valuation of taxable property decreased from \$4,812,208,435 to \$3,560,164,542, a decrease of \$1,252,043,893 or 26.02%. This decrease is attributable to decreases in mineral values. The total school property taxes assessed for school year 2025 were \$33,095,290. This is a decrease of \$11,639,000 from the \$44,734,290 assessed in 2024.
- The District's average daily attendance (ADA) is the basis for most of the State funding received. The ADA went from 228.903 in 2024 to 211.858 in 2025. Even though ADA decreased, State revenues increased \$45,562 from \$96,328 in 2024 to \$141,890 in 2025. This increase is primarily attributable to the increase in the Per Capita rate.

FUND BALANCES

The District's total Governmental Funds fund balance was \$62,429,693. This fund balance is reported in the various Governmental funds as follows:

General Fund

Assigned for Construction - \$23,000,000. This represents amounts the Superintendent has earmarked for future construction around the district.

Unassigned – \$4,401,353. This balance is available for current spending; it has been the practice of the District to try and maintain a fund balance that is at least several months operating expenses.

Debt Service Fund

Restricted for Retirement of Long-Term Debt – \$13,037,868. These funds are restricted by debt service covenants to fund the principal and interest payments of the bond issue.

Capital Projects Fund

Restricted for Capital Projects – \$21,968,863. These funds are restricted for construction and renovation projects from bond proceeds sold in 2023.

Nonmajor Governmental Funds

Assigned for Campus Activity Funds – \$21,609. This represents amounts that management assigned for the use of Campus Activity Funds.

BUDGETARY HIGHLIGHTS

Over the course of the year, the Board of Trustees revised the District's budget several times. These budget amendments were necessary to reflect the revised estimates of revenues and expenses. There were no individually significant amendments. The majority of amendments were to reclassify expenditures in various functions.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At the end of fiscal year 2025, the District had \$80,131,978 of capital assets, net of accumulated depreciation. Financial statement footnote no. 6 discloses the capital asset activity of the District for the year ended August 31, 2025.

Debt

At the end of fiscal year 2025, the District had \$79,690,000 in unlimited tax school building bonds outstanding. Financial statement footnote no. 9 discloses the long-term debt activity of the District for the year ended August 31, 2025.

FACTORS BEARING ON THE DISTRICT'S FUTURE

The District has budgeted \$22,184,870 in general fund revenues for fiscal year 2025-2026. This is down \$4,574,171 from the \$26,759,041 actual general fund revenue for the 2024-2025 fiscal year. This decrease is attributable to decreases in property values as a result of lower mineral values.

The District has budgeted \$22,184,870 in general fund expenditures for 2025-2026. This is down \$624,151 from the actual 2024-2025 general fund expenditures of \$22,809,021, and is mainly attributable to decreases in anticipated State recapture payments due to decreases in property values.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District's business office, at Sands Consolidated Independent School District, 101 1st Street, Ackerly, Texas 79713.

BASIC FINANCIAL STATEMENTS

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit A-1

**STATEMENT OF NET POSITION
GOVERNMENT-WIDE
AUGUST 31, 2025**

Data Control Codes		Primary Government	
		Governmental Activities	
	ASSETS:		
1110	Cash and Temporary Investments	\$	69,105,202
1220	Property Taxes - Delinquent		1,800,468
1230	Allowance for Uncollectible Taxes		(79,125)
1240	Due from Other Governments		131,814
	Capital Assets:		
1510	Land		295,871
1520	Buildings and Improvements, Net		7,170,285
1530	Furniture and Equipment, Net		832,127
1540	Vehicles, Net		986,304
1580	Construction in Progress		70,847,391
1000	Total Assets	\$	<u>151,090,337</u>
	DEFERRED OUTFLOWS OF RESOURCES:		
1705	Deferred Outflow Related to TRS Pension Liability	\$	323,206
1706	Deferred Outflow Related to TRS OPEB Liability		<u>397,862</u>
1700	Total Deferred Outflows of Resources	\$	<u>721,068</u>
	LIABILITIES:		
2110	Accounts Payable	\$	6,520,324
2140	Interest Payable		147,693
2160	Accrued Wages Payable		141,381
2180	Due to Other Governments		129,899
2200	Accrued Expenses		3,831
2300	Unearned Revenues		11,888
	Noncurrent Liabilities:		
2501	Due Within One Year		1,375,000
2502	Due in More than One Year		78,315,000
2516	Unamortized Bond Premium		4,064,839
2540	Net Pension Liability (District's Share)		964,464
2545	Net OPEB Liability (District's Share)		662,366
2590	Arbitrage Rebate and Yield Restriction Payable		<u>2,455,636</u>
2000	Total Liabilities	\$	<u>94,792,321</u>
	DEFERRED INFLOWS OF RESOURCES:		
2605	Deferred Inflow Related to TRS Pension Liability	\$	62,282
2606	Deferred Inflow Related to TRS OPEB Liability		<u>657,254</u>
2600	Total Deferred Inflows of Resources	\$	<u>719,536</u>
	NET POSITION:		
3200	Net Investment in Capital Assets	\$	18,346,002
3850	Restricted for Debt Service		13,346,758
3900	Unrestricted		<u>24,606,788</u>
3000	Total Net Position	\$	<u><u>56,299,548</u></u>

The accompanying notes are an integral part of this financial statement.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit B-1

STATEMENT OF ACTIVITIES
GOVERNMENT-WIDE
FOR THE YEAR ENDED AUGUST 31, 2025

Data Control Codes	1	Program Revenues		Net (Expense) Revenue and Changes in Net Position 6 Total Governmental Activities
		3	4	
	Expenses	Charges for Services	Operating Grants and Contributions	
0011 Instruction	\$ 2,667,731	\$	\$ 194,897	\$ (2,472,834)
0012 Instructional Resources and Media Services	36,648		333	(36,315)
0013 Curriculum and Staff Development	11,624		10,243	(1,381)
0021 Instructional Leadership	119,868		3,593	(116,275)
0023 School Leadership	169,452		2,551	(166,901)
0031 Guidance, Counseling, and Evaluation Services	64,844		6,588	(58,256)
0033 Health Services	4,552			(4,552)
0034 Student Transportation	223,715		2,524	(221,191)
0035 Food Services	299,504	17,928	121,046	(160,530)
0036 Extracurricular Activities	566,209	10,426	5,286	(550,497)
0041 General Administration	418,739		19,405	(399,334)
0051 Facilities Maintenance and Operations	1,034,058	36,000	5,345	(992,713)
0052 Security and Monitoring Services	41,266		26,311	(14,955)
0053 Data Processing Services	205,283		3,046	(202,237)
0061 Community Services	45,191		5,256	(39,935)
0072 Interest on Long-Term Debt	5,822,460		6,587	(5,815,873)
0073 Bond Issuance Costs and Fees	4,827			(4,827)
0091 Contracted Instructional Services Between Schools	17,372,052			(17,372,052)
0099 Other Intergovernmental Charges	229,055			(229,055)
TP Total Primary Government	\$ 29,337,078	\$ 64,354	\$ 413,011	\$ (28,859,713)

Data
Control
Codes

General Revenues:

MT	Property Taxes, Levied for General Purposes	\$ 23,959,099
DT	Property Taxes, Levied for Debt Service	9,290,775
SF	State Aid Formula Grants	141,890
IE	Investment Earnings	4,033,131
MI	Miscellaneous Local and Intermediate Revenue	800,737
TR	Total General Revenues	\$ 38,225,632
CN	Change in Net Position	\$ 9,365,919
NB	Net Position - Beginning	46,933,629
NE	Net Position - Ending	\$ 56,299,548

The accompanying notes are an integral part of this financial statement.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit C-1

**BALANCE SHEET
GOVERNMENTAL FUNDS
AUGUST 31, 2025**

Data Control Codes		Major Funds			Nonmajor Governmental Funds	98 Total Governmental Funds
		10 General Fund	50 Debt Service Fund	60 Capital Projects Fund		
	ASSETS:					
1110	Cash and Temporary Investments	\$ 27,588,591	\$ 13,010,192	\$ 28,474,323	\$ 32,096	\$ 69,105,202
1220	Property Taxes - Delinquent	1,485,048	315,420			1,800,468
1230	Allowance for Uncollectible Taxes	(72,595)	(6,530)			(79,125)
1240	Due from Other Governments	91,663	27,676		12,475	131,814
1260	Due from Other Funds	2,738				2,738
1000	Total Assets	<u>\$ 29,095,445</u>	<u>\$ 13,346,758</u>	<u>\$ 28,474,323</u>	<u>\$ 44,571</u>	<u>\$ 70,961,097</u>
	LIABILITIES:					
2110	Accounts Payable	\$ 14,864	\$	\$ 6,505,460	\$	\$ 6,520,324
2160	Accrued Wages Payable	132,654			8,727	141,381
2170	Due to Other Funds				2,738	2,738
2180	Due to Other Governments	129,899				129,899
2200	Accrued Expenditures	2,821			1,010	3,831
2300	Unearned Revenues	1,401			10,487	11,888
2000	Total Liabilities	<u>\$ 281,639</u>	<u>\$ 0</u>	<u>\$ 6,505,460</u>	<u>\$ 22,962</u>	<u>\$ 6,810,061</u>
	DEFERRED INFLOWS OF RESOURCES:					
2601	Unavailable Revenue - Property Taxes	\$ 1,412,453	\$ 308,890	\$	\$	\$ 1,721,343
2600	Total Deferred Inflows	<u>\$ 1,412,453</u>	<u>\$ 308,890</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 1,721,343</u>
	FUND BALANCES:					
	Restricted for:					
3470	Capital Projects	\$	\$	\$ 21,968,863	\$	\$ 21,968,863
3480	Retirement of Long-Term Debt		13,037,868			13,037,868
	Assigned for:					
3550	Construction	23,000,000				23,000,000
3590	Campus Activity Funds				21,609	21,609
3600	Unassigned	4,401,353				4,401,353
3000	Total Fund Balances	<u>\$ 27,401,353</u>	<u>\$ 13,037,868</u>	<u>\$ 21,968,863</u>	<u>\$ 21,609</u>	<u>\$ 62,429,693</u>
4000	Total Liabilities, Deferred Inflows, and Fund Balances	<u>\$ 29,095,445</u>	<u>\$ 13,346,758</u>	<u>\$ 28,474,323</u>	<u>\$ 44,571</u>	<u>\$ 70,961,097</u>

The accompanying notes are an integral part of this financial statement.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit C-2

**RECONCILIATION OF THE GOVERNMENTAL FUNDS
BALANCE SHEET TO THE STATEMENT
OF NET POSITION
AUGUST 31, 2025**

Data
Control
Codes

	Total Fund Balances - Governmental Funds (Exhibit C-1)	\$ 62,429,693
1	Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. At the beginning of the year, the cost of these assets was \$46,538,802, and the accumulated depreciation was (\$10,086,731). In addition, long term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported as liabilities in these funds. The long-term debt at the beginning of the year was (\$85,954,583). The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to decrease net position.	(49,502,512)
2	Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statement, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the 2025 capital outlays \$44,471,841 and debt principal payments \$1,795,000 is to increase net position.	46,266,841
3	The 2025 depreciation expense and loss on disposal of assets increases accumulated depreciation. The net effect of the current year's depreciation and loss on disposal of assets is to decrease net position.	(791,934)
4	Premium amortization and change in accrued interest are not financial resources and, therefore, are not reported in governmental funds. The net effect of including premium amortization \$253,749 and change in accrued interest \$3,302 is to increase net position.	257,051
5	Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds. The net effect of including arbitrage rebate and yield reduction payable \$2,455,636 is to decrease net position.	(2,455,636)
6	Included in the items related to debt is the recognition of the District's proportionate share of the net pension liabilities required by GASB 68 in the amount of (\$964,464), a Deferred Resource Inflow related to TRS in the amount of (\$62,282), and a Deferred Resource Outflow related to TRS in the amount of \$323,206. This amounted to a decrease in net position.	(703,540)
7	Included in the items related to debt is the recognition of the District's proportionate share of the OPEB liabilities required by GASB 75 in the amount of (\$662,366), a Deferred Resource Inflow related to TRS in the amount of (\$657,254), and a Deferred Resource Outflow related to TRS in the amount of \$397,862. This amounted to a decrease in net position.	(921,758)
8	Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. This includes recognizing deferred property tax revenue of \$1,721,343 as revenue. The effect of this reclassification is to increase net position.	1,721,343
29	Total Net Position - Governmental Activities (Exhibit A-1)	\$ <u>56,299,548</u>

The accompanying notes are an integral part of this financial statement.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit C-3

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED AUGUST 31, 2025

		Major Funds				
Data Control Codes		10	50	60		98
		General Fund	Debt Service Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:						
5700	Local and Intermediate Sources	\$ 26,288,882	\$ 9,741,717	\$ 2,118,644	\$ 12,032	\$ 38,161,275
5800	State Program Revenues	351,989	6,587		28,492	387,068
5900	Federal Program Revenues	<u>118,170</u>	<u></u>	<u></u>	<u>180,754</u>	<u>298,924</u>
5020	Total Revenues	\$ <u>26,759,041</u>	\$ <u>9,748,304</u>	\$ <u>2,118,644</u>	\$ <u>221,278</u>	\$ <u>38,847,267</u>
EXPENDITURES:						
0011	Instruction	\$ 2,285,383	\$	\$	\$ 155,951	\$ 2,441,334
0012	Instructional Resources and Media Services	32,730				32,730
0013	Curriculum and Instructional Staff Development				10,243	10,243
0021	Instructional Leadership	108,330			1,656	109,986
0023	School Leadership	155,830				155,830
0031	Guidance, Counseling, and Evaluation Services	54,095			5,528	59,623
0033	Health Services	4,011				4,011
0034	Student Transportation	200,445				200,445
0035	Food Services	270,646				270,646
0036	Extracurricular Activities	468,015		546,700	1,731	1,016,446
0041	General Administration	368,478		190	11,026	379,694
0051	Facilities Maintenance and Operations	921,696		6,425		928,121
0052	Security and Monitoring Services	12,522			25,763	38,285
0053	Data Processing Services	186,208				186,208
0061	Community Services	36,920			4,409	41,329
0071	Principal on Long-Term Debt		1,795,000			1,795,000
0072	Interest on Long-Term Debt		3,623,875			3,623,875
0073	Bond Issuance Costs and Fees		4,827			4,827
0081	Facilities Acquisition and Construction	102,605		43,780,656		43,883,261
0091	Contracted Instructional Services Between Schools	17,372,052				17,372,052
0099	Other Intergovernmental Charges	<u>229,055</u>	<u></u>	<u></u>	<u></u>	<u>229,055</u>
6030	Total Expenditures	\$ <u>22,809,021</u>	\$ <u>5,423,702</u>	\$ <u>44,333,971</u>	\$ <u>216,307</u>	\$ <u>72,783,001</u>
1100	Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ <u>3,950,020</u>	\$ <u>4,324,602</u>	\$ <u>(42,215,327)</u>	\$ <u>4,971</u>	\$ <u>(33,935,734)</u>
OTHER FINANCING SOURCES (USES):						
7912	Sale of Real and Personal Property	\$ <u>15,300</u>	\$ <u></u>	\$ <u></u>	\$ <u></u>	\$ <u>15,300</u>
7080	Total Other Financing Sources (Uses)	\$ <u>15,300</u>	\$ <u>0</u>	\$ <u>0</u>	\$ <u>0</u>	\$ <u>15,300</u>
1200	Net Change in Fund Balance	\$ 3,965,320	\$ 4,324,602	\$ (42,215,327)	\$ 4,971	\$ (33,920,434)
0100	September 1 - Fund Balance	<u>23,436,033</u>	<u>8,713,266</u>	<u>64,184,190</u>	<u>16,638</u>	<u>96,350,127</u>
3000	August 31 - Fund Balance	\$ <u>27,401,353</u>	\$ <u>13,037,868</u>	\$ <u>21,968,863</u>	\$ <u>21,609</u>	\$ <u>62,429,693</u>

The accompanying notes are an integral part of this financial statement.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit C-4

**RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCE
OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED AUGUST 31, 2025**

Net Change in Fund Balance - Total Governmental Funds (Exhibit C-3)	\$ (33,920,434)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays \$44,471,841 exceeded depreciation and loss on disposal of assets (\$791,934) in the current period.	43,679,907
Property tax revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. This is the net amount by which deferred property tax revenue changed between the current year \$1,721,343 and the prior year (\$1,737,790).	(16,447)
Net repayment of debt principal \$1,795,000 is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	1,795,000
The change in the arbitrage rebate and yield reduction payable (\$2,455,636) results in a decrease in the change in ending net position. Because the liability is not payable from current financial resources, it is not reported as an expenditure in the governmental funds.	(2,455,636)
Premium amortization and change in accrued interest are not financial resources and, therefore, are not reported in governmental funds. The net effect of including the premium amortization \$253,749 and change in accrued interest \$3,302 is to increase net position.	257,051
Current year changes due to GASB 68 increased revenues in the amount of \$13,029 and increased expenses in the amount of (\$69,765) resulting in a decrease in the change in ending net position of (\$56,736).	(56,736)
Current year changes due to GASB 75 decreased revenues in the amount of (\$156,152) and decreased expenses in the amount of \$239,366 resulting in an increase in the change in ending net position of \$83,214.	<u>83,214</u>
Change in Net Position - Governmental Activities (Exhibit B-1)	<u><u>\$ 9,365,919</u></u>

The accompanying notes are an integral part of this financial statement.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit E-1

STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUND
AUGUST 31, 2025

	Custodial Funds
ASSETS:	
Cash and Temporary Investments	\$ <u>73,522</u>
Total Assets	\$ <u>73,522</u>
NET POSITION:	
Unrestricted	\$ <u>73,522</u>
Total Net Position	\$ <u><u>73,522</u></u>

The accompanying notes are an integral part of this financial statement.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit E-2

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUND
FOR THE YEAR ENDED AUGUST 31, 2025

	Custodial Funds
	<u> </u>
ADDITIONS:	
Other Revenues	\$ <u> 87,715 </u>
Total Additions	\$ <u> 87,715 </u>
DEDUCTIONS:	
Student Activities	\$ <u> 82,266 </u>
Total Deductions	\$ <u> 82,266 </u>
Change in Net Position	\$ 5,449
Net Position - September 1 (Beginning)	<u> 68,073 </u>
Net Position - August 31 (Ending)	\$ <u> 73,522 </u>

The accompanying notes are an integral part of this financial statement.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Sands Consolidated Independent School District (the District) is a public education agency operating under the applicable laws and regulations of the State of Texas. The District prepares its basic financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) promulgated by the Governmental Accounting Standards Board (GASB) applicable to governmental units. The District also complies with the appropriate version of the Texas Education Agency's (TEA) Financial Accountability System Resource Guide (FASRG) and the requirements of contracts and grants of agencies from which it receives funds. GASB is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the District are described below.

A. REPORTING ENTITY

The Board of School Trustees (the Board), a seven-member group, has fiscal accountability over all activities related to public elementary and secondary education within the jurisdiction of the District. The Board is elected by the public and has the exclusive power and duty to govern and oversee the management of the District. All powers and duties not specifically delegated by statute to TEA or to the State Board of Education are reserved for the Board, and TEA may not substitute its judgment for the lawful exercise of those powers and duties by the Board. The District is not included in any other governmental reporting entity as defined in governmental accounting and financial reporting standards. There are no component units included within the reporting entity.

The District receives funding from local, state, and federal government sources and must comply with the requirements of these funding entities.

B. BASIS OF ACCOUNTING AND PRESENTATION

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The Statement of Net Position and the Statement of Activities display information about the government-wide entity as a whole. These statements report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental Activities, which normally are supported by taxes, state foundation funds, grants, and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The District currently has no business-type activities.

These government-wide financial statements were prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or Statement of Net Position. Bond premiums and refunding losses are deferred and amortized over the life of the bonds. Bond issuance costs are expensed.

The Statement of Activities demonstrates how other people or entities that participate in programs the District operates have shared in the payment of the direct costs. The charges for services column includes payments made by parties that purchase, use, or directly benefit from goods or services provided by a given function or segment of the District. The operating grants and contributions column includes amounts paid by organizations outside the District to help meet the operational or capital requirements of a given function. If a revenue is not a program revenue, it is a general revenue used to support all of the District's functions. Taxes are always general revenues.

The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Indirect expenses of other functions are not allocated to those functions but are reported separately in the Statement of Activities. Depreciation expense is specifically identified by function and is included in the direct expense to each function allocated. Interest on general long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

Interfund activities between governmental funds appear as due to/due from on the governmental fund Balance Sheet and as other resources and other uses on the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance. All interfund transactions between governmental funds are eliminated on the government-wide statements. Interfund activities between governmental funds and fiduciary funds, if any, remain as due to/due from on the government-wide Statement of Net Position.

FUND FINANCIAL STATEMENTS

Separate financial statements are provided for governmental funds and fiduciary funds. Since the resources in the fiduciary funds cannot be used for District operations, they are not included in the government-wide statements. Major governmental funds are reported as separate columns in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenues from local sources consist primarily of property taxes. Amounts have been recorded for property tax revenues collected through August 31, 2025. State revenues are recognized under the susceptible-to-accrual concept. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures and claims and judgments are recorded only when payment is due.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Fiduciary funds are not included in the government wide statements.

GOVERNMENTAL FUND TYPES

The District reports the following major governmental funds:

General Fund – This fund is established to account for resources used for general operations. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. This is a budgeted fund and unassigned fund balances are considered resources available for current operations.

For the year ended August 31, 2025, the District accounted for its Food Service Fund in the general fund. Students are not charged for meals, and when necessary, the general fund subsidizes the Food Service Fund for all amounts required in excess of amounts received from the National School Lunch and Breakfast Programs.

Debt Service Fund – This fund is used to account for payment of principal and interest on long-term general obligation debt and other long-term debts for which tax has been dedicated. This is a budgeted fund and any unused sinking fund balances will be transferred to the general fund after all of the related debt obligations have been met.

Capital Projects Fund – This fund is established to account for proceeds, on a modified accrual basis, from the sale of bonds and other resources to be used for Board-authorized construction of major capital facilities. Upon completion of a project, any unused bond proceeds are transferred to the debt service fund and are used to retire related bond principal.

Additionally, the government reports the following fund types:

Special Revenue Funds – These funds are used to account for resources restricted to, or designated for, specific purposes by a grantor. Federal financial assistance generally is accounted for in a special revenue fund. Unused balances are returned to the grantor at the close of specified project periods.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

FIDUCIARY FUND TYPES

Custodial Funds – The District accounts for resources held for others in a custodial capacity in custodial funds. These funds are used to account for activities of student groups. Student activity organizations exist with the explicit approval from the Board and are subject to revocation.

C. BASIS OF ACCOUNTING APPLICABLE TO ALL FINANCIAL STATEMENTS

Capital assets, which include land, buildings and improvements, furniture and equipment, vehicles, and construction in progress, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an individual cost of more than \$5,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets' useful lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Revenues from state and federal grants are considered to be earned to the extent of expenditures made under the provisions of the grant. Funds received but unexpended are reflected as unearned revenues, and funds expended but not yet received are shown as receivables. If balances have not been expended by the end of the project period, grantors generally require the District to refund all or part of the unused amount.

Supplies and materials are recorded as expenditures when purchased.

District employees earn personal days each year at the local and state level in accordance with Board policies. The District does not have a policy to pay any amounts when employees separate from service with the District. GASB Statement 101, *Compensated Absences*, became effective for the current year; however its adoption did not have a material impact and is not reflected in the District's financial statements.

In accordance with the FASRG, the District has adopted and installed an accounting system which meets at least the minimum requirements prescribed by the State Board of Education and approved by the State Auditor. Specifically, the District's accounting system uses codes and the code structure presented in the Accounting Code Section of the FASRG. Mandatory codes are utilized in the form provided in that section.

The Data Control Codes refer to the account structure prescribed by TEA in the FASRG. TEA requires school districts to display these codes in the financial statements filed with TEA in order to ensure accuracy in building a Statewide database for policy development and funding plans.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

D. BUDGETARY DATA

The official budget was prepared on the modified accrual basis of accounting, which is consistent with GAAP, for the general fund and debt service fund. The special revenue funds adopt project-length budgets which do not correspond to the District's fiscal year. The following procedures are followed in establishing the budgetary data reflected in the basic financial statements:

- a. Prior to August 20th of the preceding fiscal year, the District prepares a budget for the next succeeding fiscal year beginning September 1st. The operating budget includes proposed expenditures and the means of financing them.
- b. A meeting of the Board is then called for the purpose of adopting the proposed budget. At least 10 days public notice of the meeting must be given.
- c. Prior to September 1st, the budget is legally enacted through passage of a resolution by the Board.

The budget is prepared and controlled at the function level within each fund and is amended at this level as needed. Amendments are presented to the Board at its regular meetings. Each amendment must have Board approval. Such amendments are made before the fact, and they are reflected in the official minutes of the Board. During the year, several amendments were necessary.

E. ENCUMBRANCE ACCOUNTING

Encumbrances for goods or purchased services are documented by purchase orders or contracts. Under Texas law, appropriations lapse at August 31st, and encumbrances outstanding at that time are to be either cancelled or appropriately provided for in the subsequent year's budget. There were no outstanding encumbrances at August 31, 2025.

F. FUND BALANCES

Fund balances of the governmental funds are classified as follows:

Restricted – Amounts that can be spent only for specific purposes because of restrictions by external sources (creditors, laws of other governments, etc.) or by constitutional provision or enabling legislation.

Assigned – Amounts that can be used for a specific purpose as expressed by the authorized administrator, the Superintendent.

Unassigned – Amounts not included in other spendable classifications.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

G. NET POSITION ON THE STATEMENT OF NET POSITION

Net Position on the Statement of Net Position includes the following:

Net Investment in Capital Assets – this component of net position represents the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding any unspent bond proceeds that is directly attributable to the acquisition, construction, or improvement of those assets.

Restricted for Debt Service – this component of net position represents the difference between assets and liabilities of the debt service fund that consists of assets with constraints placed on their use by creditors.

Unrestricted – the difference between assets and liabilities that is not reported in the previous categories.

When the District incurs an expense for which it may use either restricted or unrestricted assets, it uses the restricted assets first whenever they will have to be returned if they are not used.

H. PENSIONS

The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

I. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

The fiduciary net position of the TRS Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as-you-go plan and all cash is held in a cash account.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

J. MANAGEMENT'S USE OF ESTIMATES

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

2. DEPOSITS AND INVESTMENTS

Legal and Contractual Provisions Governing Deposits and Investments

The Public Funds Investment Act (Government Code Chapter 2256) (the Act) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the District to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit.

Statutes authorize the District to invest in: (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas and its agencies; (2) guaranteed or secured certificates of deposit issued by state and national banks domiciled in Texas, (3) obligations of states, agencies, counties, cities, and other political subdivisions of any state having been rated as to investment quality not less than an "A", (4) no load money market funds with a weighted average maturity of 90 days or less, (5) fully collateralized repurchase agreements, (6) commercial paper having a stated maturity of 365 days or less from the date of issuance and is not rated less than A-1 or P-1 by two nationally recognized credit rating agencies or one nationally recognized credit agency and is fully secured by an irrevocable letter of credit, (7) secured corporate bonds rated not lower than "AA-" or the equivalent, (8) public investment pools, and (9) guaranteed investment contracts for bond proceeds investment only, with defined termination date and secured by U.S. Government direct or agency obligations approved by the Act in an amount equal to the bond proceeds. The Act also requires the District to have independent auditors perform test procedures related to investment practices as provided by the Act. The District is in substantial compliance with the requirements of the Act and with local policies.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Policies Governing Deposits and Investments

In compliance with the Public Funds Investment Act, the District has adopted a deposit and investment policy. That policy does not address the following risks:

- a. Custodial Credit Risk – Deposits and Investments: In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits and investments in certificates of deposits may not be returned to it. The District's policy does not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits and investments, other than the following: The State of Texas requires that a financial institution secure deposits and investments made by state or local governments by pledging securities in excess of the highest cash balance of the government. The District is not exposed to custodial credit risk for its deposits and investments in certificates of deposit, because they are all covered by depository insurance and pledged securities held by a third party in the District's name.
- b. Concentration of Credit Risk – The investment policy of the District contains no limitations on the amount that can be invested in any one issuer. Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent five percent or more of the total entity investments represent a concentration risk. At August 31, 2025, all of the District's investments are in external investment pools and as such the District has no risk.
- c. Credit Risk – The risk that an issuer of another counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At August 31, 2025, the District was not significantly exposed to credit risk.
- d. Interest Rate Risk – Not applicable
- e. Foreign Currency Risk – Not applicable

The carrying amount of the District's cash and temporary investments at August 31, 2025 approximates fair value and consisted of the following with respective maturities and credit rating:

	Amount	Percent	Maturity in Less than 1 Year	Credit Rating
Cash in Bank	\$ 589,081	0.85%	\$ 589,081	N/A
Money Market	3,551,618	5.13%	3,551,618	N/A
Texpool	65,038,025	94.01%	65,038,025	AAAm
	<u>\$ 69,178,724</u>	<u>100.00%</u>	<u>\$ 69,178,724</u>	

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

The District's cash and temporary investments are shown in the financial statements as follows:

Statement of Net Position	\$ 69,105,202
Statement of Fiduciary Net Position	<u>73,522</u>
	<u>\$ 69,178,724</u>

Public Funds Investment Pools

Public funds investment pools in Texas (Pools) are established under the authority of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act, Chapter 2256 of the Texas Government Code. In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires Pools to: 1) have an advisory board composed of participants in the Pool and other persons who do not have a business relationship with the Pool and are qualified to advise the Pool; 2) maintain a continuous rating of no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service; and 3) maintain the market value of its underlying investment portfolio within one half of one percent of the value of its shares.

The District's investment in Pools are reported at an amount determined by the fair value per share of the Pool's underlying portfolio, unless the Pool is 2a7-like, in which case they are reported at share value. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission (SEC) as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

3. PROPERTY TAXES

Property taxes are levied by October 1st on the assessed value listed as of the prior January 1st for all real and business personal property located in the District in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1st of the year following the year in which imposed. On January 1st of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed.

Delinquent taxes are prorated between maintenance and debt service based on rates adopted for the year of the levy. All property taxes remaining uncollected after ten years are provided for in the allowance for uncollectible taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas legislature.

4. DUE FROM/TO OTHER GOVERNMENTS

The amount due from other governments of \$131,814 consisted of amounts due from the State for unreimbursed grant expenditures of \$12,475 and due from other governments for property tax collections of \$119,339.

The amount of \$129,899 due to other governments represents the remaining 2024-25 recapture amount due to the State.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

5. INTERFUND BALANCES

Interfund balances are a result of normal operations and are cleared out periodically. Management intends to pay out these balances within one year. Interfund balances at August 31, 2025 consisted of the following:

	Due from Other Funds	Due to Other Funds
General Fund		
Special Revenue Funds	\$ 2,738	\$ 0
Special Revenue Funds		
General Fund	\$ 0	\$ 2,738

6. CAPITAL ASSETS

Capital asset activity for the year ended August 31, 2025, was as follows:

	9/1/2024	Additions	Deletions	8/31/2025
Capital Assets:				
Land	\$ 295,871	\$	\$	\$ 295,871
Building and Improvements	16,544,186	102,605	31,321	16,615,470
Furniture and Equipment	674,877	631,877	24,793	1,281,961
Vehicles	1,367,136	546,700	173,854	1,739,982
Construction in Progress	27,656,732	43,190,659		70,847,391
	<u>\$ 46,538,802</u>	<u>\$ 44,471,841</u>	<u>\$ 229,968</u>	<u>\$ 90,780,675</u>
Accumulated Depreciation:				
Buildings and Improvements	\$ 8,892,793	\$ 579,193	\$ 26,801	\$ 9,445,185
Furniture and Equipment	400,665	73,962	24,793	449,834
Vehicles	793,273	116,176	155,771	753,678
	<u>\$ 10,086,731</u>	<u>\$ 769,331</u>	<u>\$ 207,365</u>	<u>\$ 10,648,697</u>
	<u>\$ 36,452,071</u>	<u>\$ 43,702,510</u>	<u>\$ 22,603</u>	<u>\$ 80,131,978</u>

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Depreciation expense of \$769,331 and loss on disposal of assets of \$22,603 were charged to functions of the primary government as follows:

Instruction	\$	329,087
Instruction Resources and Media Services		4,412
Curriculum and Instructional Staff Development		1,381
Instructional Leadership		14,826
School Leadership		21,006
Guidance, Counseling, and Evaluation Services		8,037
Health Services		541
Student (Pupil) Transportation		27,020
Food Services		36,483
Cocurricular/Extracurricular Activities		137,016
General Administration		51,182
Facilities Maintenance and Operations		125,110
Security and Monitoring Services		5,161
Data Processing Services		25,101
Community Service		5,571
	\$	<u>791,934</u>

Capital assets are being depreciated using the straight-line method over the following useful lives:

Buildings and Improvements	15 - 30 years
Furniture and Equipment	5 - 15 years
Vehicles	5 - 15 years

7. DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES

The financial statements report separate sections for deferred outflows and inflows of resources. Deferred outflows represent an acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until that time. Deferred inflows represent an acquisition of fund balance that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

Deferred Outflows on the Statement on Net Position consists of the District's proportionate share of TRS pension deferred outflows of \$323,206 (See Note 12), and the District's proportionate share of TRS OPEB deferred outflows of \$397,862 (See Note 13).

Deferred Inflows on the Statement on Net Position consists of the District's proportionate share of TRS pension deferred inflows of \$62,282 (See Note 12), and the District's proportionate share of TRS OPEB deferred inflows of \$657,254 (See Note 13).

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Deferred Inflows on the Balance Sheet – Governmental Funds consists of:

	General Fund	Debt Service Fund	Total
Property Taxes - Delinquent	\$ 1,485,048	\$ 315,420	\$ 1,800,468
Less: Allowance for Uncollectible Taxes	(72,595)	(6,530)	(79,125)
Total Unavailable Revenue	<u>\$ 1,412,453</u>	<u>\$ 308,890</u>	<u>\$ 1,721,343</u>

8. UNEARNED REVENUES

Unearned revenue is associated with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Unearned revenues of \$11,888 consisted of State Foundation overpayments of \$1,401 and deferred grant revenue of \$10,487.

9. LONG-TERM DEBT

General Obligation Bonds

A summary of bonds payable as of August 31, 2025 is as follows:

Description	Interest Rate	Amount Originally Issued	Interest Current Year	Due Within One Year
2023 Unlimited Tax School Building Bonds	4.00% - 5.00%	<u>\$ 81,485,000</u>	<u>\$ 3,623,875</u>	<u>\$ 1,375,000</u>

A summary of changes in bonds payable for the year ended August 31, 2025 is as follows:

Description	Amount Outstanding 9/1/2024	Issued Current Year	Retired Current Year	Amount Outstanding 8/31/2025
2023 Unlimited Tax School Building Bonds	<u>\$ 81,485,000</u>	<u>\$ 0</u>	<u>\$ 1,795,000</u>	<u>\$ 79,690,000</u>

On February 15, 2023, the District issued \$81,485,000 in Unlimited Tax School Building Bonds, Series 2023 with an average interest rate of 4.66% with annual maturities through February 2053. Interest expenditures for the bonded debt for the year ended August 31, 2025 totaled \$3,623,875.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Debt service requirements are as follows:

<u>Fiscal Year Ending August 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	\$ 1,375,000	\$ 3,544,625	\$ 4,919,625
2027	1,445,000	3,474,125	4,919,125
2028	1,520,000	3,400,000	4,920,000
2029	1,600,000	3,322,000	4,922,000
2030	1,680,000	3,240,000	4,920,000
2031-2035	9,775,000	14,816,875	24,591,875
2036-2040	12,560,000	12,039,250	24,599,250
2041-2045	16,050,000	8,542,225	24,592,225
2046-2050	19,775,000	4,822,500	24,597,500
2051-2053	13,910,000	849,600	14,759,600
	<u>\$ 79,690,000</u>	<u>\$ 58,051,200</u>	<u>\$ 137,741,200</u>

Arbitrage Rebate and Yield Restriction Liabilities

The District's tax-exempt bond issues are subject to the arbitrage rebate and yield restriction provisions of Section 148 of the Internal Revenue Code of 1986 (Section 148), as amended, and the related U.S. Treasury regulations. These provisions require issuers of tax-exempt obligations to rebate to the federal government certain investment earnings in excess of the bond yield and to restrict investment yields on unspent bond proceeds to the yield on the corresponding tax-exempt issue.

In connection with the Unlimited Tax School Building Bonds, Series 2023 (the Bonds), the District has recorded both a yield restriction liability and an arbitrage rebate liability in the Statement of Net Position. These liabilities represent management's estimate of the cumulative amounts due under applicable federal regulations based on investment earnings and expenditure activity.

As of August 31, 2025, the District reported the following arbitrage-related liabilities:

	<u>Total</u>
Yield Restriction Payable	\$ 76,640
Arbitrage Rebate Payable	<u>2,378,996</u>
	<u>\$ 2,455,636</u>

Pursuant to federal regulations, a computation and any required filing will be due in connection with the five-year anniversary of the Bonds, which occurs in February 2028. The District monitors investment yields and expenditure activity on its bond proceeds and engages an independent arbitrage rebate consultant to perform periodic compliance calculations to ensure adherence to the requirements of Section 148 and U.S. Treasury regulations.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

10. REVENUES FROM LOCAL AND INTERMEDIATE SOURCES

During the current year, fund financial statement revenues from local and intermediate sources consisted of the following:

	General Fund	Debt Service Fund	Capital Projects Fund	Nonmajor Governmental Funds	Total
Property Taxes, Penalties, Interest, and Other Tax-Related Income	\$ 24,000,517	\$ 9,265,804	\$	\$	\$ 33,266,321
Food Sales	17,928				17,928
Interest Income	1,438,680	475,807	2,118,644		4,033,131
Cocurricular Student Activities	10,426			11,819	22,245
Rent	36,000				36,000
Mineral Royalties	731,106				731,106
Other	54,225	106		213	54,544
	<u>\$ 26,288,882</u>	<u>\$ 9,741,717</u>	<u>\$ 2,118,644</u>	<u>\$ 12,032</u>	<u>\$ 38,161,275</u>

11. GENERAL FUND FEDERAL SOURCED REVENUES

The District recognized revenues from certain federal programs in the general fund. These programs are reimbursement type programs. Reimbursement revenues received during the year ended August 31, 2025 are as follows:

	Assistance Listing Number	Current Year Revenues
School Breakfast Program	10.553	\$ 33,986
National School Lunch Program	10.555	<u>84,184</u>
General Fund - Federal Source Revenues		<u>\$ 118,170</u>

12. DEFINED BENEFIT PENSION PLAN

Plan Description

The District participates in a multiple-employer, cost-sharing, defined benefit pension that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard work load and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Pension Plan Fiduciary Net Position

Detailed information about the Teacher Retirement System's fiduciary net position is available in a separately-issued Annual Comprehensive Financial Report that includes financial statements and required supplementary information. That report may be obtained at <https://www.trs.texas.gov>; by writing to TRS at attention Finance Division, PO Box 149676, Austin, TX, 78714-0185; or by calling (800) 223-8778.

The information provided in the Notes to the Financial Statements in the 2024 and 2023 Annual Comprehensive Financial Report for TRS provides the following information regarding the Pension Plan fiduciary net position as of August 31, 2024 and 2023:

Net Pension Liability	2024	2023
Total Pension Liability	\$ 271,627,434,294	\$ 255,860,886,500
Less: Plan Fiduciary Net Position	(210,543,258,495)	(187,170,535,558)
Net Pension Liability	\$ 61,084,175,799	\$ 68,690,350,942
Net Position as Percentage of Total Pension Liability	77.51%	73.15%

Benefits Provided

TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3% (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grandfathered, the three highest annual salaries are used. The normal service retirement is at age 65 with five years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with five years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment or if the member was grandfathered in under a previous rule. There are no automatic post-employment benefit changes; including automatic cost of living adjustments (COLA). Ad hoc post-employment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the Plan description above. Accordingly, the 2023 Texas Legislature passed Senate Bill (SB) 10 and House Joint Resolution (HJR) 2 to provide eligible retirees with a one-time stipend and an ad hoc COLA.

One-Time Stipends – Stipends, regardless of annuity amount, were paid in September 2023 to annuitants who met the qualifying age requirement on or before August 31, 2023:

- A one-time \$7,500 stipend to eligible annuitants who are 75 years of age and older.
- A one-time \$2,400 stipend to eligible annuitants age 70 to 74.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Cost-of-Living Adjustment – A COLA was dependent on Texas voters approving a constitutional amendment (Proposition 9) to authorize the COLA. Voters approved the amendment in the November 2023 election and the following COLA as applied to eligible annuitants' payments beginning with their January 2024 payment:

- 2% COLA for eligible retirees between September 1, 2013 through August 31, 2020.
- 4% COLA for eligible retirees between September 1, 2001 through August 31, 2013.
- 6% COLA for eligible retirees who retired on or before August 31, 2001.

Texas Government Code, Title 8, Section 821.006 prohibits benefit improvements, if, as a result of the particular action, the time required to amortize TRS's unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action. Actuarial implications of the funding provided in the manner are determined by the System's actuary.

Contributions

Contribution requirements are established or amended pursuant to Article 16, Section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year.

Employee contribution rates are set in state statute, Texas Government Code 825.402. The TRS Pension Reform Bill (Senate Bill 12) of the 86th Texas Legislature amended Texas Government Code 825.402 for member contributions and increased employee and employer contribution rates for fiscal years 2019 through 2025.

The following table shows contribution rates by type of contributor for the fiscal years 2024 and 2025, the contributions by type reported by TRS which were received by TRS during the measurement year (TRS FY 2024 and 2025), and the actual contributions made by the District to TRS during their fiscal year (District FY 2024 and 2025). The reported contributions from the member and the employers are included in the calculation of the District's proportionate share of the Net Pension Liability.

	Contribution Rates	
	2024	2025
Member	8.25%	8.25%
Non-Employer Contributing Entity (State)	8.25%	8.25%
Employers	8.25%	8.25%

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

	TRS Plan Year	
	FY 2024	FY 2025
Employer Contributions	\$ 88,977	\$ 98,053
Member Contributions	191,643	216,360
NECE On-Behalf Contributions	134,417	

	District's Fiscal Year	
	FY 2024	FY 2025
Employer Contributions	\$ 88,977	\$ 98,053
Member Contributions	191,643	216,360

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity. The State is the employer for senior colleges, medical schools and state agencies including TRS. In each respective role, the State contributes to the plan in accordance with state statutes and the General Appropriations Act (GAA).

As the non-employer contributing entity for public education and junior colleges, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers, (public school, junior college, other entities, or the State of Texas as the employer for senior colleges, universities and medical schools) are required to pay the employer contribution rate in the following instances:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.

In addition to the employer contributions listed above, there is a surcharge and the employer is subject to:

- All public schools, charter schools, and regional educational service centers must contribute 1.9% of the member's salary beginning in fiscal year 2024, gradually increasing to 2% in fiscal year 2025.
- When employing a retiree of the TRS, the employer shall pay both the member contribution and the state contribution as an employment after retirement surcharge.

Actuarial Assumptions

The actuarial valuation was performed as of August 31, 2023. Update procedures were used to roll forward the total pension liability to August 31, 2024.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

The total pension liability is determined by an annual actuarial valuation. The actuarial methods and assumptions were selected by the Board of Trustees based upon analysis and recommendations by the System's actuary. The Board of Trustees has sole authority to determine the actuarial assumptions used for the Plan. The actuarial methods and assumptions were primarily based on a study of actual experience for the four-year period ending August 31, 2021 and adopted in July 2022.

The post-retirement mortality rates for healthy lives were based on the 2021 TRS of Texas Healthy Pensioner Mortality Tables with full generational projection using the ultimate improvement rates from the most recently published projection scale (U-MP). The active mortality rates were based on the published PUB(2010) Mortality Tables for Teachers, below median, also with full generational mortality.

The following table discloses the assumptions that were applied to the measurement period:

Valuation Date	August 31, 2023 rolled forward to August 31, 2024
Actuarial Cost Method	Individual Entry Age Normal
Asset Valuation Method	Fair Value
Single Discount Rate	7.00%
Long-Term Expected Rate	7.00%
Municipal Bond Rate as of August 2024	3.87% - The source for the rate is the Bond Buyer's "20-Bond GO Index" which represents the estimated yield of a portfolio of 20 general obligation bonds maturing in 20 years based on a survey of municipal bond traders
Last year ending August 31 in	
Projection Period (100 years)	2123
Inflation	2.30%
Salary Increases	2.95% to 8.95% including inflation
Ad Hoc Post-Employment Benefit Changes	None

The actuarial methods and assumptions used in the determination of the total pension liability are the same assumptions used in the actuarial valuation as of August 31, 2023. For a full description of these assumptions please see the TRS actuarial valuation report dated November 21, 2023.

Discount Rate

A single discount rate of 7.00% was used to measure the total pension liability. The single discount rate was based on the expected rate of return on pension plan investments of 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from active members, employers, and the non-employer contributing entity will be made at the rates set by the legislature during the 2019 session. It is assumed that future employer and state contributions will be 9.54% of payroll in fiscal year 2025 and thereafter. This includes all employer and state contributions for active and rehired retirees. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

The long-term rate of return on pension plan investments is 7.00%. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of August 31, 2024 are summarized below:

Asset Class	Target Allocation % (b)	Long-Term Expected Geometric Real Rate of Return (c)	Expected Contribution to Long-Term Portfolio Returns
Global Equity			
USA	18.00%	4.40%	1.00%
Non-U.S. Developed	13.00%	4.20%	0.80%
Emerging Markets	9.00%	5.20%	0.70%
Private Equity	14.00%	6.70%	1.20%
Stable Value			
Government Bonds	16.00%	1.90%	0.40%
Stable Value Hedge Funds	5.00%	3.00%	0.20%
Absolute Return (a)	0.00%	4.00%	0.00%
Real Return			
Real Estate	15.00%	6.60%	1.20%
Energy, Natural Resources, and Infrastructure	6.00%	5.60%	0.40%
Commodities	0.00%	2.50%	0.00%
Risk Parity	8.00%	4.00%	0.40%
Asset Allocation Leverage Cash			
Cash	2.00%	1.00%	0.00%
Asset Allocation Leverage	-6.00%	1.30%	-0.10%
Inflation Expectation			2.40%
Volatility Drag (d)			-0.70%
Expected Return	<u>100.00%</u>		<u>7.90%</u>

(a) - Absolute Return includes Credit Sensitive Investments

(b) - Target allocations are based on the FY 2024 policy model

(c) - Capital Market Assumptions (CMA) come from 2024 SAA Study CMA Survey (as of 12/31/2023)

(d) - The volatility drag results from the conversion between arithmetic and geometric mean returns

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Discount Rate Sensitivity Analysis

The following table presents the Net Pension Liability of the plan using the discount rate of 7.00%, and what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1% Decrease in Discount Rate (6.00%)	Discount Rate (7.00%)	1% Increase in Discount Rate (8.00%)
District's Proportionate Share of the Net Pension Liability	\$ <u>1,540,493</u>	\$ <u>964,464</u>	\$ <u>487,183</u>

Pension Liabilities and Pension Expense

At August 31, 2025, the District reported a liability of \$964,464 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's Proportionate Share of the Collective Net Pension Liability	\$ 964,464
State's Proportionate Share that is Associated with the District	<u>1,457,009</u>
Total	\$ <u>2,421,473</u>

The net pension liability was measured as of August 31, 2023 and rolled forward to August 31, 2024 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The employer's proportion of the net pension liability was based on the employer's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2023 through August 31, 2024.

At August 31, 2024, the employer's proportion of the collective net pension liability was 0.001579% which was an increase of 0.000016% from its proportion measured as of August 31, 2023.

For the year ended August 31, 2025, the District recognized pension expense of \$174,137 and revenue of \$134,417 for support provided by the State in the Government Wide Statement of Activities.

Changes Since the Prior Actuarial Valuation

Actuarial Assumptions – The actuarial assumptions and methods are the same as used in the determination of the prior year's net pension liability.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Benefit Terms – The Texas 2023 Legislature passed SB 10, which provided a stipend payment to certain retirees and variable ad hoc COLAs to certain retirees in early fiscal year 2024. Due to its timing, the legislation and payments were not reflected in the August 31, 2023 actuarial valuation. Under the roll forward method, and adjustment was made to reflect the legislation in the rolled forward liabilities for the current measurement year, August 31, 2024. SB 10 and HJR 2 of the 88th Regular Legislative Session appropriated payments of \$1.645 billion for one-time stipends and \$3.355 billion for COLAs. This appropriation is treated as a supplemental contribution and included in other additions. Since the Legislature appropriated funds for this one-time stipend and COLA, there was no impact on the Net Pension Liability of TRS.

Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At August 31, 2025, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Actuarial Experience	\$ 53,160	\$ 7,530
Changes in Actuarial Assumptions	49,797	6,676
Difference Between Projected and Actual Investment Earnings	5,863	
Changes in Proportion and Difference Between the Employer's Contributions and the Proportionate Share of Contributions	116,333	48,076
Contributions Paid to TRS Subsequent to the Measurement Date	98,053	
Total	\$ <u>323,206</u>	\$ <u>62,282</u>

The net amounts of the employer's balances of deferred outflows and inflows of resources (not including the deferred contribution paid subsequent to the measurement date) related to pensions will be recognized in pension expense as follows:

	Pension (Benefit) Expense
2026	\$ 23,952
2027	132,310
2028	30,846
2029	(28,426)
2030	4,189
Thereafter	-

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

13. DEFINED OTHER POST-EMPLOYMENT BENEFIT PLANS

Plan Description

The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care). It is a multiple-employer, cost-sharing, defined Other Post-Employment Benefit (OPEB) plan that has a special funding situation. The TRS-Care program was established in 1986 by the Texas Legislature.

The TRS Board of Trustees administers the TRS-Care program and the related fund in accordance with Texas Insurance Code Chapter 1575. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. The Board may adopt rules, plans, procedures, and orders reasonably necessary to administer the program, including minimum benefits and financing standards.

OPEB Plan Fiduciary Net Position

Detail information about the TRS-Care's fiduciary net position is available in the separately issued TRS Annual Comprehensive Financial Report that includes financial statements and required supplementary information. That report may be obtained at <https://www.trs.texas.gov>; by writing to TRS at PO Box 149676, Austin, TX, 78714-0185; or by calling (800) 223-8778.

Components of the net OPEB liability of the TRS-Care plan as of August 31, 2024 and 2023 are as follows:

Net OPEB Liability	2024	2023
Total OPEB Liability	\$ 35,168,178,563	\$ 26,028,070,267
Less: Plan Fiduciary Net Position	(4,816,646,311)	(3,889,765,203)
Net OPEB Liability	\$ 30,351,532,252	\$ 22,138,305,064
Net Position as Percentage of Total OPEB Liability	13.70%	14.94%

Benefits Provided

TRS-Care provides health insurance coverage to all retirees from public schools and charter schools, regional education service centers and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high-deductible health plan. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. There are no automatic post-employment benefit changes; including automatic COLAs.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

The GAA passed by the 88th Legislature included funding to maintain TRS-Care premiums at their current level through 2025. Also, the 86th Legislature passed Senate Bill 1682 which requires TRS to establish a contingency reserve in the TRS-Care fund equal to 60 days of expenditures. This amount is estimated at \$353,400,000 as of August 31, 2024.

The premium rates for retirees are presented below:

	TRS-Care Monthly Premium Rates	
	Medicare	Non-Medicare
Retiree or Surviving Spouse	\$ 135	\$ 200
Retiree and Spouse	529	689
Retiree or Surviving Spouse and Children	468	408
Retiree and Family	1,020	999

Contributions

Contribution rates for the TRS-Care plan are established in state statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions and contributions from the state, active employees, and participating employers based on active employee compensation. The TRS Board of Trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, section 1575.202 establishes the state's contribution rate which is 1.25% of the employee's salary. Section 1575.203 establishes the active employee's rate which is 0.65% of salary. Section 1575.204 establishes an employer contribution rate of not less than 0.25% or not more than 0.75% of the salary of each active employee of the employer. The actual public school contribution rate is prescribed by the Legislature in the General Appropriations Act, which is 0.75% of each active employee's pay for fiscal year 2024.

The following table shows contribution rates by type of contributor for the fiscal years 2024 and 2025, the contributions by type reported by TRS which were received by TRS during the measurement year (TRS FY 2024 and 2025), and the actual contributions made by the District to TRS during their fiscal year (District FY 2024 and 2025). The district and member contributions reported are included in the calculation of the district's proportionate share of the Net TRS-Care liability for the measurement period.

	Contribution Rates	
	2024	2025
Active Employee	0.65%	0.65%
Non-Employer Contributing Entity (State)	1.25%	1.25%
Employers	0.75%	0.75%
Federal/Private Funding Remitted by Employers	1.25%	1.25%

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

	TRS Plan Year	
	FY 2024	FY 2025
Employer Contributions	\$ 19,823	\$ 20,995
Member Contributions	15,100	17,046
NECE On-Behalf Contributions	24,838	

	District's Fiscal Year	
	FY 2024	FY 2025
Employer Contributions	\$ 19,823	\$ 20,995
Member Contributions	15,100	17,046

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to (regardless of whether or not they participate in the TRS Care OPEB program). When hiring a TRS retiree, employers are required to pay TRS-Care a monthly surcharge of \$535 per retiree.

Actuarial Assumptions

The actuarial valuation was performed as of August 31, 2023. Update procedures were used to roll forward the total OPEB Liability to August 31, 2024.

The actuarial valuation of the OPEB plan offered through TRS-Care is similar to the actuarial valuation performed for the pension plan, except that the OPEB valuation is more complex. The demographic assumptions were updated based on the experience study performed for TRS for the period ending August 31, 2021. The following assumptions and other inputs used for members of TRS-Care are based on an established pattern of practice and are identical to the assumptions used in the August 31, 2023 TRS pension actuarial valuation that was rolled forward to August 31, 2024:

Rates of Mortality	Rates of Disability
Rates of Retirement	General Inflation
Rates of Termination	Wage Inflation

The active mortality rates were based on PUB(2010), Amount-Weighted, Below-Median Income, Teacher male and female tables (with a two-year set forward for males). The post-retirement mortality rates for healthy lives were based on the 2021 TRS of Texas Healthy Pensioner Mortality Tables. The rates were projected on a fully generational basis using the ultimate improvement rates from mortality projection scale MP-2021.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Additional actuarial methods and assumptions were as follows:

Valuation Date	August 31, 2023 rolled forward to August 31, 2024
Actuarial Cost Method	Individual Entry Age Normal
Inflation	2.30%
Single Discount Rate	3.87% as of August 31, 2024
Aging Factors	Based on the Society of Actuaries; 2013 Study "Health Care Costs - From Birth to Death".
Expenses	Third-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claims costs
Salary Increases	2.95% to 8.95%, including inflation
Ad Hoc Post-Employment	
Benefit Changes	None

The election rates for normal retirement were 62% participation rate prior to age 65 and 25% participation rate after age 65. For pre-65 retirees, it is assumed that 30% will discontinue coverage at age 65.

The initial medical trend rates were 6.75% for Medicare retirees. For Medicare retirees, trend rates are higher in the first two years due to anticipated growth but thereafter match those of non-Medicare retirees. The initial prescription drug trend rate was 7.25% for all retirees. The initial trend rates decrease to an ultimate trend rate of 4.25% over a period of 11 years.

Discount Rate

A single discount rate of 3.87% was used to measure the total OPEB liability. This was a decrease of 0.26% in the discount rate since the previous year. Because the investments are held in cash and there is no intentional objective to advance fund the benefits, the single discount rate is equal to the prevailing municipal bond rate. The source of the municipal bond rate is the Bond Buyer's "20-Bond GO index" as of August 31, 2024 using the Fixed Income Municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds.

Discount Rate Sensitivity Analysis

The following schedule shows the impact of the Net OPEB Liability if the discount rate used was 1% point lower and 1% point higher than the discount rate that was used (3.87%) in measuring the Net OPEB Liability.

	1% Decrease in Discount Rate (2.87%)	Discount Rate (3.87%)	1% Increase in Discount Rate (4.87%)
District's Proportionate Share of the Net OPEB Liability	\$ 786,921	\$ 662,366	\$ 561,723

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Healthcare Cost Trend Rates Sensitivity Analysis

The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is one-percentage point lower or one-percentage point higher than the assumed healthcare cost trend rate.

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
District's Proportionate Share of the Net OPEB Liability	\$ <u>539,399</u>	\$ <u>662,366</u>	\$ <u>822,604</u>

OPEB Liabilities and OPEB Expense

At August 31, 2025, the District reported a liability of \$662,366 for its proportionate share of the TRS's net OPEB liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's Proportionate Share of the Collective Net OPEB Liability	\$ 662,366
State's Proportionate Share that is Associated with the District	<u>829,935</u>
Total	\$ <u>1,492,301</u>

The Net OPEB Liability was measured as of August 31, 2023 and rolled forward to August 31, 2024, and the total OPEB Liability used to calculate the Net OPEB Liability was determined by an actuarial valuation as of that date. The employer's proportion of the Net OPEB Liability was based on the employer's contributions to the OPEB plan relative to the contributions of all employers to the plan for the period September 1, 2023 thru August 31, 2024.

At August 31, 2024, the employer's proportion of the collective net OPEB liability was 0.002182% compared to the 0.002243% as of August 31, 2023. This is a decrease of 0.000061%.

For the year ended August 31, 2025, the District recognized OPEB expense of \$107,876 and revenue of \$24,838 for support provided by the State.

Changes Since the Prior Actuarial Valuation

Actuarial Assumptions – The following were changes to the actuarial assumptions or other inputs that affected the measurement of the total OPEB Liability since the prior measurement period:

- The discount rate changed from 4.13% as of August 31, 2023 to 3.87% as of August 31, 2024, accompanied by revised demographic and economic assumptions based on the TRS experience study.
- The tables used to model the impact of aging on the underlying claims were revised.

Benefit Terms – There were no changes in benefit terms since the prior measurement date.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At August 31, 2025, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Actuarial Experience	\$ 126,953	\$ 330,556
Changes in Actuarial Assumptions	84,775	216,122
Difference Between Projected and Actual Investment Earnings		1,855
Changes in Proportion and Difference Between the Employer's Contributions and the Proportionate Share of Contributions	165,139	108,721
Contributions Paid to TRS Subsequent to the Measurement Date	20,995	
Total	<u>\$ 397,862</u>	<u>\$ 657,254</u>

The net amounts of the employer's balances of deferred outflows and inflows of resources (not including the deferred contribution paid subsequent to the measurement date) related to OPEBs will be recognized in pension expense as follows:

	OPEB (Benefit) Expense
2026	\$ (79,460)
2027	(49,460)
2028	(61,337)
2029	(54,185)
2030	(25,570)
Thereafter	(10,375)

14. RISK MANAGEMENT

The District's risk management program includes coverage, through various third party insurance providers, to protect the District against losses related to torts, errors and omissions, theft and damage or destruction of property, employee health, and natural disasters. For the year ended August 31, 2025, there were no significant reductions in insurance coverage from the previous year.

15. HEALTH CARE COVERAGE

During the year ended August 31, 2025, employees of the District were covered by a health insurance plan through TRS Active Care. The District contributed \$500 of the employee-only premium per month and employees, at their option, authorized payroll withholdings to pay contributions for dependents. Under this plan, the District is not liable for costs incurred beyond the premiums paid.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO THE FINANCIAL STATEMENTS

Additionally, payments made on behalf of the District by the State for Medicare Part D fringe benefits and salaries amounted to \$16,408 and \$12,749 for the years ended August 31, 2025 and 2024, respectively.

16. COMMITMENTS AND CONTINGENCIES

Federal and State Funding

The District participates in numerous state and federal grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

The District had construction contracts outstanding for the Pre-K – 12th grade campus. As of August 31, 2025, the total of the contract amounts is \$62,515,240. The total remaining at August 31, 2025 is \$6,463,790.

17. LITIGATION

Management represents there is no litigation pending against the District which would have a material effect on the financial statements.

18. SUBSEQUENT EVENTS

The District's management has evaluated subsequent events through November 10, 2025, the date which the financial statements were available for issue.

REQUIRED SUPPLEMENTARY INFORMATION
EXHIBITS G-1 THROUGH G-5

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit G-1

**BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE YEAR ENDED AUGUST 31, 2025**

Data Control Codes	1 Budgeted Amounts		2	3	Variance With Final Budget Favorable (Unfavorable)
	Original	Amended	Actual		
REVENUES:					
5700 Local and Intermediate Sources	\$ 22,031,396	\$ 22,876,996	\$ 26,288,882	\$	3,411,886
5800 State Program Revenues	329,397	329,397	351,989		22,592
5900 Federal Program Revenues	110,000	110,000	118,170		8,170
5020 Total Revenues	\$ 22,470,793	\$ 23,316,393	\$ 26,759,041	\$	3,442,648
EXPENDITURES:					
0011 Instruction	\$ 2,154,642	\$ 2,304,642	\$ 2,285,383	\$	19,259
0012 Instructional Resources and Media Services	35,380	35,380	32,730		2,650
0013 Curriculum and Instructional Staff Development	500	1,500			1,500
0021 Instructional Leadership	111,851	110,851	108,330		2,521
0023 School Leadership	151,136	157,736	155,830		1,906
0031 Guidance, Counseling, and Evaluation Services	50,298	57,098	54,095		3,003
0033 Health Services	2,750	7,550	4,011		3,539
0034 Student Transportation	257,696	217,696	200,445		17,251
0035 Food Services	278,938	281,938	270,646		11,292
0036 Extracurricular Activities	537,734	487,734	468,015		19,719
0041 General Administration	398,756	383,756	368,478		15,278
0051 Facilities Maintenance and Operations	866,396	925,567	921,696		3,871
0052 Security and Monitoring Services	22,580	15,194	12,522		2,672
0053 Data Processing Services	188,659	188,659	186,208		2,451
0061 Community Services	45,738	45,738	36,920		8,818
0081 Facilities Acquisition and Construction	75,000	122,615	102,605		20,010
0091 Contracted Instructional Services Between Schools	17,027,739	17,727,739	17,372,052		355,687
0099 Other Intergovernmental Charges	265,000	245,000	229,055		15,945
6030 Total Expenditures	\$ 22,470,793	\$ 23,316,393	\$ 22,809,021	\$	507,372
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ 0	\$ 0	\$ 3,950,020	\$	3,950,020
Other Financing Sources (Uses):					
7912 Sale of Real and Personal Property	\$	\$	\$ 15,300	\$	15,300
7080 Total Other Financing Sources (Uses)	\$ 0	\$ 0	\$ 15,300	\$	15,300
1200 Net Change in Fund Balance	\$ 0	\$ 0	\$ 3,965,320	\$	3,965,320
0100 September 1 - Fund Balance	23,436,033	23,436,033	23,436,033		0
3000 August 31 - Fund Balance	\$ 23,436,033	\$ 23,436,033	\$ 27,401,353	\$	3,965,320

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit G-2

SCHEDULES OF THE DISTRICT'S PROPORTIONATE SHARE
OF THE NET PENSION LIABILITY
TEACHERS RETIREMENT SYSTEM
FOR THE YEARS ENDED AUGUST 31

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
	<u>Plan Year 2024</u>	<u>Plan Year 2023</u>	<u>Plan Year 2022</u>	<u>Plan Year 2021</u>	<u>Plan Year 2020</u>	<u>Plan Year 2019</u>	<u>Plan Year 2018</u>	<u>Plan Year 2017</u>	<u>Plan Year 2016</u>	<u>Plan Year 2015</u>
District's Proportion of the Net Pension Liability	0.001579%	0.001563%	0.001658%	0.001180%	0.001122%	0.001345%	0.001298%	0.001363%	0.001370%	0.001439%
District's Proportionate Share of the Net Pension Liability	\$ 964,464	\$ 1,073,744	\$ 984,520	\$ 300,540	\$ 601,154	\$ 699,119	\$ 714,576	\$ 435,676	\$ 517,746	\$ 508,597
State's Proportionate Share of the Net Pension Liability Associated with the District	<u>1,457,009</u>	<u>1,657,307</u>	<u>1,515,610</u>	<u>756,325</u>	<u>1,549,418</u>	<u>1,395,806</u>	<u>1,478,593</u>	<u>867,235</u>	<u>1,067,177</u>	<u>1,078,692</u>
Total	<u>\$ 2,421,473</u>	<u>\$ 2,731,051</u>	<u>\$ 2,500,130</u>	<u>\$ 1,056,865</u>	<u>\$ 2,150,572</u>	<u>\$ 2,094,925</u>	<u>\$ 2,193,169</u>	<u>\$ 1,302,911</u>	<u>\$ 1,584,923</u>	<u>\$ 1,587,289</u>
District's Covered Payroll	\$ 2,322,949	\$ 2,175,887	\$ 2,162,062	\$ 1,979,154	\$ 1,873,702	\$ 1,780,026	\$ 1,678,470	\$ 1,644,123	\$ 1,627,580	\$ 1,587,289
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	41.52%	49.35%	45.54%	15.19%	32.08%	39.28%	42.57%	26.50%	31.81%	32.04%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.51%	73.15%	75.62%	88.79%	75.54%	75.24%	73.74%	82.17%	78.00%	78.43%

Note: The information on this schedule is presented as of the measurement date of the plan (August 31, 20XX). Therefore, amounts reported for FY 2025 are for the measurement date of August 31, 2024.

-48-
SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit G-3

SCHEDULES OF DISTRICT CONTRIBUTIONS
FOR PENSIONS
TEACHERS RETIREMENT SYSTEM
FOR THE YEARS ENDED AUGUST 31

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually Required Contribution	\$ 98,053	\$ 88,977	\$ 80,350	\$ 77,305	\$ 49,034	\$ 44,393	\$ 45,976	\$ 41,842	\$ 44,637	\$ 41,581
Contribution in Relation to the Contractually Required Contribution	(98,053)	(88,977)	(80,350)	(77,305)	(49,034)	(44,393)	(45,976)	(41,842)	(44,637)	(41,581)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
District's Covered Payroll	\$ 2,622,542	\$ 2,322,949	\$ 2,175,887	\$ 2,162,062	\$ 1,979,154	\$ 1,873,702	\$ 1,780,136	\$ 1,678,470	\$ 1,644,123	\$ 1,627,580
Contributions as a Percentage of Covered Payroll	3.74%	3.83%	3.69%	3.58%	2.48%	2.37%	2.58%	2.49%	2.71%	2.55%

Note: The information on this schedule is presented as of the District's respective fiscal years.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit G-4

**SCHEDULES OF THE DISTRICT'S PROPORTIONATE SHARE
OF THE NET OPEB LIABILITY
TEACHERS RETIREMENT SYSTEM
FOR THE YEARS ENDED AUGUST 31**

	2025 Plan Year 2024	2024 Plan Year 2023	2023 Plan Year 2022	2022 Plan Year 2021	2021 Plan Year 2020	2020 Plan Year 2019	2019 Plan Year 2018	2018 Plan Year 2017
District's Proportion of the Net OPEB Liability	0.002182%	0.002243%	0.002405%	0.002073%	0.002052%	0.002091%	0.001998%	0.001959%
District's Proportionate Share of the Net OPEB Liability	\$ 662,366	\$ 496,550	\$ 575,817	\$ 799,657	\$ 780,026	\$ 988,906	\$ 997,740	\$ 851,991
State's Proportionate Share of the Net OPEB Liability Associated with the District	<u>829,935</u>	<u>599,164</u>	<u>702,406</u>	<u>1,071,362</u>	<u>1,048,168</u>	<u>1,314,034</u>	<u>1,434,774</u>	<u>1,272,653</u>
Total	<u>\$ 1,492,301</u>	<u>\$ 1,095,714</u>	<u>\$ 1,278,223</u>	<u>\$ 1,871,019</u>	<u>\$ 1,828,194</u>	<u>\$ 2,302,940</u>	<u>\$ 2,432,514</u>	<u>\$ 2,124,644</u>
District's Covered Payroll	\$ 2,322,949	\$ 2,175,887	\$ 2,162,062	\$ 1,979,154	\$ 1,873,702	\$ 1,780,026	\$ 1,678,570	\$ 1,644,123
District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	28.51%	22.82%	26.63%	40.40%	41.63%	55.56%	59.44%	51.82%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	13.70%	14.94%	11.52%	6.18%	4.99%	2.66%	1.57%	0.91%

Note: The information on this schedule is presented as of the measurement date of the plan (August 31, 20XX). Therefore, amounts reported for FY 2025 are for the measurement date of August 31, 2024.

Note: This schedule shows only the years for which this information is available. Additional information will be added until ten years of data are available and reported.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit G-5

**SCHEDULES OF DISTRICT CONTRIBUTIONS
FOR OTHER POST-EMPLOYMENT BENEFITS
TEACHERS RETIREMENT SYSTEM
FOR THE YEARS ENDED AUGUST 31**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Contractually Required Contribution	\$ 20,995	\$ 19,823	\$ 19,457	\$ 19,752	\$ 15,872	\$ 14,987	\$ 14,574	\$ 13,740
Contribution in Relation to the Contractually Required Contribution	<u>(20,995)</u>	<u>(19,823)</u>	<u>(19,457)</u>	<u>(19,752)</u>	<u>(15,872)</u>	<u>(14,987)</u>	<u>(14,574)</u>	<u>(13,740)</u>
Contribution Deficiency (Excess)	\$ <u>0</u>	\$ <u>0</u>	\$ <u>0</u>	\$ <u>0</u>	\$ <u>0</u>	\$ <u>0</u>	\$ <u>0</u>	\$ <u>0</u>
District's Covered Payroll	\$ 2,622,542	\$ 2,322,949	\$ 2,175,887	\$ 2,162,062	\$ 1,979,154	\$ 1,873,702	\$ 1,780,136	\$ 1,678,470
Contributions as a Percentage of Covered Payroll	0.80%	0.85%	0.89%	0.91%	0.80%	0.80%	0.82%	0.82%

Note: The information on this schedule is presented as of the District's respective fiscal years.

Note: This schedule shows only the years for which this information is available. Additional information will be added until ten years of data are available and reported.

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

A. NOTES TO SCHEDULES FOR THE TRS PENSION

Changes of Assumptions

The actuarial assumptions and methods are the same as used in the determination of the prior year's net pension liability.

Changes of Benefit Terms

The Texas 2023 Legislature passed SB 10, which provided a stipend payment to certain retirees and variable ad hoc COLAs to certain retirees in early fiscal year 2024. Due to its timing, the legislation and payments were not reflected in the August 31, 2023 actuarial valuation. Under the roll forward method, and adjustment was made to reflect the legislation in the rolled forward liabilities for the current measurement year, August 31, 2024. SB 10 and HJR 2 of the 88th Regular Legislative Session appropriated payments of \$1.645 billion for one-time stipends and \$3.355 billion for COLAs. This appropriation is treated as a supplemental contribution and included in other additions. Since the Legislature appropriated funds for this one-time stipend and COLA, there was no impact on the Net Pension Liability of TRS.

B. NOTES TO SCHEDULES FOR THE TRS OPEB PLAN

Changes of Assumptions

The following were changes to the actuarial assumptions or other inputs that affected the measurement of the total OPEB Liability since the prior measurement period:

- The discount rate changed from 4.13% as of August 31, 2023 to 3.87% as of August 31, 2024, accompanied by revised demographic and economic assumptions based on the TRS experience study.
- The tables used to model the impact of aging on the underlying claims were revised.

Changes of Benefit Terms

There were no changes of benefit terms that affected measurement of the total OPEB liability during the measurement period.

SUPPLEMENTARY INFORMATION
EXHIBITS H-1 THROUGH H-2

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit H-1

COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS
AUGUST 31, 2025

	Special Revenue Funds							
	211 ESEA I, A Improving Basic Program	212 ESEA Title I Part C Migrant	224 IDEA-B Formula	255 ESEA II,A Training and Recruiting	289 Other Federal Special Revenue Funds	461 Campus Activity Funds	499 Other Local Special Revenue Funds	Total Nonmajor Governmental
ASSETS:								
Cash and Temporary Investments	\$	\$	\$	\$	\$	\$	\$	\$
Due from Other Governments	6,589	522	2,738	1,209	1,417	21,609	10,487	32,096
								12,475
Total Assets	\$ 6,589	\$ 522	\$ 2,738	\$ 1,209	\$ 1,417	\$ 21,609	\$ 10,487	\$ 44,571
LIABILITIES:								
Accrued Wages Payable	\$ 5,905	\$ 469	\$	\$ 1,083	\$ 1,270	\$	\$	\$ 8,727
Due to Other Funds			2,738					2,738
Accrued Expenditures	684	53		126	147			1,010
Unearned Revenues							10,487	10,487
Total Liabilities	\$ 6,589	\$ 522	\$ 2,738	\$ 1,209	\$ 1,417	\$ 0	\$ 10,487	\$ 22,962
FUND BALANCES:								
Assigned for:								
Campus Activity Funds	\$	\$	\$	\$	\$	\$ 21,609	\$	\$ 21,609
Total Fund Balances	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 21,609	\$ 0	\$ 21,609
Total Liabilities and Fund Balances	\$ 6,589	\$ 522	\$ 2,738	\$ 1,209	\$ 1,417	\$ 21,609	\$ 10,487	\$ 44,571

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit H-2
(Continued)

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED AUGUST 31, 2025

	Special Revenue Funds					
	211 ESEA I, A Improving Basic Program	212 ESEA ESEA, Title I Part C Migrant	224 IDEA-B Formula	225 IDEA-B Preschool	255 ESEA II,A Training and Recruiting	270 ESEA VI, Pt B Rural & Low Income
REVENUES:						
Local and Intermediate Sources	\$	\$	\$	\$	\$	\$
State Program Revenues						
Federal Program Revenues	64,362	17,740	51,656	406	11,142	25,147
Total Revenues	\$ 64,362	\$ 17,740	\$ 51,656	\$ 406	\$ 11,142	\$ 25,147
EXPENDITURES:						
Instruction	\$ 49,680	\$ 13,331	\$ 43,002	\$ 406	\$ 11,142	\$ 25,147
Curriculum and Instructional Staff Development	8,773		1,470			
Instructional Leadership			1,656			
Guidance, Counseling, and Evaluation Services			5,528			
Extracurricular Activities						
General Administration	5,909					
Security and Monitoring Services						
Community Services		4,409				
Total Expenditures	\$ 64,362	\$ 17,740	\$ 51,656	\$ 406	\$ 11,142	\$ 25,147
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Net Change in Fund Balance	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Fund Balance - September 1 (Beginning)						
Fund Balance - August 31 (Ending)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit H-2
(Concluded)

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED AUGUST 31, 2025

	Special Revenue Funds					
	289 Other Federal Special Revenue Funds	410 State Textbook Fund	429 Other State Special Revenue Funds	461 Campus Activity Funds	499 Other Local Special Revenue Funds	Total Nonmajor Governmental Funds
REVENUES:						
Local and Intermediate Sources	\$	\$	\$	\$ 11,819	\$ 213	\$ 12,032
State Program Revenues		2,729	25,763			28,492
Federal Program Revenues	10,301					180,754
Total Revenues	\$ 10,301	\$ 2,729	\$ 25,763	\$ 11,819	\$ 213	\$ 221,278
EXPENDITURES:						
Instruction	\$ 10,301	\$ 2,729	\$	\$	\$ 213	\$ 155,951
Curriculum and Instructional Staff Development						10,243
Instructional Leadership						1,656
Guidance, Counseling, and Evaluation Services						5,528
Extracurricular Activities				1,731		1,731
General Administration				5,117		11,026
Security and Monitoring Services			25,763			25,763
Community Services						4,409
Total Expenditures	\$ 10,301	\$ 2,729	\$ 25,763	\$ 6,848	\$ 213	\$ 216,307
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ 0	\$ 0	\$ 0	\$ 4,971	\$ 0	\$ 4,971
Net Change in Fund Balance	\$ 0	\$ 0	\$ 0	\$ 4,971	\$ 0	\$ 4,971
Fund Balance - September 1 (Beginning)				16,638		16,638
Fund Balance - August 31 (Ending)	\$ 0	\$ 0	\$ 0	\$ 21,609	\$ 0	\$ 21,609

OTHER INFORMATION
EXHIBITS J-1 THROUGH J-4

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit J-1

SCHEDULE OF DELINQUENT TAXES RECEIVABLE
FISCAL YEAR ENDED AUGUST 31, 2025

Last Ten Years Ended August 31,	1	2	3	10	20	31	32	40	50	99
	Tax Rates		Assessed/ Appraised Value for School Tax Purposes	Beginning Balance 9/1/2024	Current Year's Total Levy	Maintenance Total Collections	Debt Service Total Collections	Entire Year's Adjustments	Ending Balance 8/31/2025	Taxes Refunded Under Section 26.1115(c)
	Maintenance	Debt Service								
2016 and Prior Years	Various	Various	\$ Various	\$ 85,901	\$	\$ 5,936	\$ 554	\$ (286)	\$ 79,125	
2017	1.06000	0.14700	551,209,300	10,779		758	105	21	9,937	
2018	1.06000	0.14700	562,430,163	21,046		886	123	32	20,069	
2019	1.04000	0.11000	1,129,793,989	44,353		1,768	187	23	42,421	
2020	0.97000	0.11000	1,446,200,939	62,989		9,368	1,062	47	52,606	
2021	0.87470	0.11000	2,256,902,267	202,762		23,072	2,902		176,788	
2022	0.87200	0.00000	1,848,166,124	248,475		16,707			231,768	
2023	0.85460	0.00000	4,205,662,154	250,054		49,359			200,695	
2024	0.66960	0.26000	4,812,208,435	876,281		369,463	143,459	(227)	363,132	
2025 (School Year Under Audit)	0.66960	0.26000	3,560,164,542		33,095,290	23,389,441	9,081,922		623,927	
1000 TOTALS				\$ 1,802,640	\$ 33,095,290	\$ 23,866,758	\$ 9,230,314	\$ (390)	\$ 1,800,468	
8000 Total Taxes Refunded Under Section 26.1115(c), Tax Code										\$ 0

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit J-3

BUDGETARY COMPARISON SCHEDULE
DEBT SERVICE FUND
FOR THE YEAR ENDED AUGUST 31, 2025

Data Control Codes	1 Budgeted Amounts		3	Variance With Final Budget Favorable (Unfavorable)
	Original	Amended	Actual	
REVENUES:				
5700 Local and Intermediate Sources	\$ 8,234,312	\$ 8,234,312	\$ 9,741,717	\$ 1,507,405
5800 State Program Revenues			6,587	6,587
5020 Total Revenues	\$ 8,234,312	\$ 8,234,312	\$ 9,748,304	\$ 1,513,992
EXPENDITURES:				
0071 Principal on Long-Term Debt	\$ 4,609,437	\$ 4,605,610	\$ 1,795,000	\$ 2,810,610
0072 Interest on Long-Term Debt	3,623,875	3,623,875	3,623,875	0
0073 Bond Issuance Costs and Fees	1,000	4,827	4,827	0
6030 Total Expenditures	\$ 8,234,312	\$ 8,234,312	\$ 5,423,702	\$ 2,810,610
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ 0	\$ 0	\$ 4,324,602	\$ 4,324,602
1200 Net Change in Fund Balance	\$ 0	\$ 0	\$ 4,324,602	\$ 4,324,602
0100 September 1 - Fund Balance	8,713,266	8,713,266	8,713,266	0
3000 August 31 - Fund Balance	\$ 8,713,266	\$ 8,713,266	\$ 13,037,868	\$ 4,324,602

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT

Exhibit J-4

**STATE COMPENSATORY EDUCATION AND BILINGUAL
EDUCATION PROGRAM EXPENDITURES
FOR THE YEAR ENDED AUGUST 31, 2025**

Section A: Compensatory Education Programs

AP1	Did the District expend any state compensatory education program state allotment funds during the District's fiscal year?	Yes
AP2	Does the District have written policies and procedures for its state compensatory education program?	Yes
AP3	List the total state allotment funds received for state compensatory education programs during the District's fiscal year.	\$ 197,428
AP4	List the actual direct program expenditures for state compensatory education programs during the District's fiscal year. (PICs 24, 26, 28, 29, 30, 34)	\$ 372,136

Section B: Bilingual Education Programs

AP5	Did the District expend any bilingual education program state allotment funds during the District's fiscal year?	Yes
AP6	Does the District have written policies and procedures for its bilingual education program?	Yes
AP7	List the total state allotment funds received for bilingual education programs during the District's fiscal year.	\$ 15,393
AP8	List the actual direct program expenditures for bilingual education programs during the District's fiscal year. (PICs 25, 35)	\$ 10,042

OVERALL COMPLIANCE AND INTERNAL CONTROL SECTION

BOLINGER, SEGARS, GILBERT & MOSS, L.L.P.

CERTIFIED PUBLIC ACCOUNTANTS

PHONE: (806) 747-3806

FAX: (806) 747-3815

8215 NASHVILLE AVENUE

LUBBOCK, TEXAS 79423-1954

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of School Trustees
Sands Consolidated Independent School District
Ackerly, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Sands Consolidated Independent School District (the District) as of and for the year ended August 31, 2025, and related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 10, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bolinger, Segars, Gilbert & Moss LLP

Certified Public Accountants

Lubbock, Texas

November 10, 2025

SANDS CONSOLIDATED INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF STATE FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED AUGUST 31, 2025

Current Year Findings –

None

Corrective Action Plan –

N/A

Status of Prior Year Findings –

N/A